

CALIFORNIA STATE ASSOCIATION OF COUNTIES
BOARD OF DIRECTORS
Thursday, November 19, 2009
Portola Hotel, Monterey, CA

M I N U T E S

Presiding: Gary Wyatt, President

1. ROLL CALL

Alameda	Keith Carson	Placer	absent
Alpine	Terry Woodrow	Plumas	Ole Olsen
Amador	Louis Boitano	Riverside	John Tavaglione
Butte	Bill Connelly	Sacramento	Roger Dickinson
Calaveras	Merita Callaway	San Benito	Reb Monaco
Colusa	Mark Marshall	San Bernardino	absent
Contra Costa	absent	San Diego	Greg Cox
Del Norte	David Finigan	San Francisco	Eric Mar
El Dorado	Norma Santiago	San Joaquin	absent
Fresno	Henry Perea	San Luis Obispo	Bruce Gibson
Glenn	John Viegas	San Mateo	Richard Gordon
Humboldt	Mark Lovelace	Santa Barbara	Joni Gray
Imperial	Gary Wyatt	Santa Clara	Liz Kniss
Inyo	Susan Cash	Santa Cruz	Tony Campos
Kern	absent	Shasta	Leonard Moty
Kings	Oliveira/Valle	Sierra	absent
Lake	Anthony Farrington	Siskiyou	Jim Cook
Lassen	Lloyd Keefer	Solano	Mike Reagan
Los Angeles	absent	Sonoma	Valerie Brown
Madera	Tom Wheeler	Stanislaus	Vito Chiesa
Marin	Susan Adams	Sutter	absent
Mariposa	Lyle Turpin	Tehama	Robert Williams
Mendocino	Carre Brown	Trinity	Judy Pflueger
Merced	Hubert Walsh	Tulare	Steve Worthley
Modoc	Jeff Bullock	Tuolumne	Richard Pland
Mono	Duane Hazard	Ventura	Kathy Long
Monterey	Fernando Armenta	Yolo	Mike McGowan
Napa	absent	Yuba	Roger Abe
Nevada	absent	Advisors:	S. Mauriello/S. Woodside
Orange	John Moorlach		

The presence of a quorum was noted.

2. APPROVAL OF MINUTES

The minutes of September 10, 2009 were approved as previously mailed.

3. ELECTION OF 2010 EXECUTIVE COMMITTEE

The following list of 2010 CSAC Executive Committee was unanimously approved:

President: Tony Oliveira, Kings
1st Vice President: John Tavaglione, Riverside
2nd Vice President: Mike McGowan, Yolo
Immed. Past President: Gary Wyatt, Imperial

Urban Section

Greg Cox, San Diego
Roger Dickinson, Sacramento
Federal Glover, Contra Costa
Don Knabe, Los Angeles
Liz Kniss, Santa Clara
Kathy Long, Ventura
Richard Gordon, San Mateo (alternate)

Suburban Section

Susan Adams, Marin
Henry Perea, Fresno
Steve Worthley, Tulare
Joni Gray, Santa Barbara (alternate)

Rural Section

Merita Callaway, Calaveras
Robert Williams, Tehama
Lyle Turpin, Mariposa (alternate)

Ex-Officio Members

Valerie Brown, NACo President and Sonoma County Supervisor
Brian Dahle, NACo WIR Immed. Past President and Lassen County Supervisor

Advisors

Susan Mauriello, CAOAC President and Santa Cruz Administrative Officer
Steven Woodside, Sonoma County Counsel

4. CONSIDERATION OF CCS PARTNERSHIP AND CSAC REFORM PRINCIPLES

Supervisor Rich Gordon, chair of the CCS Partnership Fiscal Reform Task Force, presented reform principles which were developed by the task force and adopted by the CCS Partnership Board, as contained in the briefing materials. The purpose is to assist in guiding decisions, actions and focusing the three associations (CSAC, League of Cities, California School Boards Association) as they jointly and separately address the changes necessary to realign the state/local relationship. The nine principles are as follows:

1. Responsive and Accountable Local Governments. Local governments should have broad authority, subject to voter approval for bonds and tax increases, to raise and expend a diverse and

broad set of revenues necessary to provide critical local services. Concentrating these decisions at the local level will ensure greater transparency and accountability to the voters.

2. State Preemption of Local Control. Local control should be the rule and the state preemption of the exception.

3. Enhanced Protection from State Mandates. Local governments need additional protection from state mandates that attempt to micromanage local affairs.

4. Personnel Policies and Pensions. All local governments should have broad authority and flexibility in personnel matters.

5. Focus on Outcomes in State Funding of Locally Delivered Services. When local agencies administer state programs and mandates with state funds, they should be held accountable for the measureable outcomes and given extensive administrative flexibility over the means and methods chosen by local leaders to achieve those outcomes.

6. Modernize State Budgeting. The state budget process should be modernized to reflect the best practices in state financial management from across the country.

7. Update the State and Local Revenue Systems. The laws governing the major state and local tax revenues should be regularly updated and revised to reflect the transformation to a service-based economy and the tax equity concerns that have arisen over time.

8. Governance and Responsiveness. State government should periodically review and recommend improvements to the structure, functions and financing of state government operations in order to assure citizens that decisions are being made and services are being delivered in the most responsive and efficient manner possible.

9. Organization of the State Legislature: The legislature should be modernized in order to achieve greater effectiveness and responsiveness to the priorities of the people of the state, including changes in how legislators are elected, limits on the length of their terms, the duration of the legislative session, and the way in which the legislature operates.

Staff presented a set of reform principles intended to provide a county focus to those endorsed by the CCS Partnership, and are meant to work in concert with the CCS principles. The CSAC reform principles were approved by the various CSAC policy committees. They are as follows:

- Reforms should align responsibility with authority among state and local governments.
- Reforms should result in responsible and transparent decisions in state government.
- Reforms should re-establish accountability and responsibility between California residents and their elected leaders.

Additional details on these principles were contained in the briefing materials.

Motion and second to adopt the CCS Partnership and CSAC Reform Principles.
Motion carried unanimously.

5. CSAC COMMUNICATIONS AND LEGISLATIVE ADVOCACY STRATEGY PLAN

Staff presented a draft communications and legislative advocacy/strategy plan which was developed with the assistance of the CSAC Budget Task Force. Components of the proposed strategy include:

- Public education campaign
- Communications plan
- Social networking tools
- Enhancing CSAC Web site as a public education tool
- County supervisors as statewide advocates
- Theoretical "scorecard"
- Coalition-building
- Develop/facilitate collaboration among legislators who are former county supervisors
- State budget principles
- "Restore the Partnership California"
- Focus on Human Services Funding Deficit
- Developing a Realignment Proposal for better outcomes
- Preparing for changes in the California criminal justice system
- Supporting reforms that address the dysfunction of state government.

At the direction of the Executive Committee, an ad hoc committee reviewed the "legislative scorecard" component of the plan and made the following recommendation: Following the deadline for introduction of new legislation, staff will identify the ten most important pieces of legislation affecting county government and circulate the list to all legislators. Staff will then track how each legislator votes on those bills. At the end of the legislative session, a scorecard will be shared with individual legislators so they can see how they voted on the issues most important to counties. The scorecard would not include a letter grade.

Motion and second to approve the CSAC Communications and Legislative Advocacy Strategy Plan including the proposed "scorecard" concept. Motion carried unanimously.

6. CSAC POLICY COMMITTEE REPORTS

Administration of Justice. Staff reported that the Administration of Justice policy committee approved the CSAC Principles for Reform as outlined above. In addition, the committee received reports on the State Prison overcrowding litigation, the Corrections Reform legislative package, AB 900 jail construction funding update, and a preview of the 2010 legislative session.

Agriculture & Natural Resources. Staff reported that the Agriculture & Natural Resources policy committee approved the CSAC Principles for Reform. In addition, the committee received reports on proposed Delta/Water legislation, Federal and State Wildland Fire Protection, the updated Water Efficient Landscape ordinance, and the National Flood Insurance Program.

Government Finance & Operations. Supervisor Worthley, chair of the Government Finance & Operations policy committee, reported that the committee approved the CSAC Principles for Reform. The committee also discussed the government reform initiatives currently in circulation, as well as development of a set of pension reform principles which will be brought back to the committee for consideration.

The Board of Directors heard presentations regarding the proposed government reform initiatives from: Alonzo Gonzales of Repair California, Brandon Castillo of Californians to Protect Local Taxpayers, and Fred Keeley of California Forward.

Health & Human Services. Supervisor Kniss, chair of the Health & Human Services policy committee, reported that the committee approved the CSAC Principles for Reform. In addition,

the committee received reports on Federal Health Care Reform, Medicaid Waiver (Section 1115), and 2010 state budget strategy.

Housing, Land Use & Transportation. Supervisor McGowan, chair of the Housing, Land Use & Transportation policy committee, reported that the committee approved the CSAC Principles for Reform. In addition, the committee received reports on Indian Gaming and Federal Lands into Trust process, SAFETEA-LU Reauthorization, future housing needs in California, Napa County's workforce housing development ordinance, and SB 375 implementation. Supervisor McGowan announced that the committee will be re-establishing the Indian Gaming Working Group.

7. RESOLUTION AUTHORIZING EXECUTIVE DIRECTOR TO CONDUCT CSAC BUSINESS
Staff presented the annual resolution authorizing the Executive Director and his staff designees to execute and approve bank and other documents on behalf of the association.

Motion and second to approve resolution authorizing executive director to conduct CSAC business. Motion carried unanimously.

8. TRIBAL AFFAIRS ADVOCACY PROPOSAL
During its October meeting, The CSAC Executive committee conceptually approved entering into a contract agreement for additional outside counsel and legal analysis regarding Federal Indian Gaming issues related to a recent Supreme Court decision (*Carcieri vs. Salazar*). Pursuant to a recommendation from the County Counsel's Native American Affairs Committee, CSAC will be contracting with Washington DC-based Perkins Coie. Staff is working with CSAC federal lobbyists Waterman & Associates to ensure that the scope of the contract avoids redundancy with advocacy services already provided, that objectives are achievable, and that costs are commensurate with these goals. A copy of the proposed contract was contained in the briefing materials.

CSAC met with executive directors from other concerned states and there is interest from several major states in joining in the Perkins Coie agreement. California's share will be \$30,000 for a one-year term, which assumes California will be joined by five or six other states at that level to achieve the annual contract goal of \$70,000 to \$100,000. No action was recommended to the Board of Directors. Staff will work with CSAC leadership to approve a contract that meets necessary objectives.

9. INFORMATION ITEMS
Reports on the CSAC Institute for Excellence in County Government, Institute for Local Government (ILG), CSAC Finance Corporation, CSAC Corporate Associates program, and the Litigation Coordination Program were contained in the briefing materials, but no presentations were made.

The Board of Directors acknowledged and thanked President Wyatt for his dedicated service and hard work during his year as President.

The Rural Caucus reported that a discussion was held during their meeting regarding the marijuana legalization issue and the need to coordinate efforts among counties and share ideas. The officers will discuss this further during their December retreat.

Meeting adjourned.