

CALIFORNIA STATE ASSOCIATION OF COUNTIES  
BOARD OF DIRECTORS  
December 1, 2011  
Hilton San Francisco at Union Square  
MINUTES

Presiding: John Tavaglione, President

1. ROLL CALL

Alameda	Keith Carson	Placer	absent
Alpine	Terry Woodrow	Plumas	Jon Kennedy
Amador	Louis Boitano	Riverside	John Tavaglione
Butte	Maureen Kirk	Sacramento	Susan Peters
Calaveras	Merita Callaway	San Benito	Margie Barrios
Colusa	Kim Dolbow Vann	San Bernardino	absent
Contra Costa	Gioia/Glover	San Diego	Greg Cox
Del Norte	Finigan/Sullivan	San Francisco	Eric Mar
El Dorado	Norma Santiago	San Joaquin	absent
Fresno	Henry Perea	San Luis Obispo	Bruce Gibson
Glenn	John Viegas	San Mateo	Carole Groom
Humboldt	Mark Lovelace	Santa Barbara	Joni Gray
Imperial	Gary Wyatt	Santa Clara	Liz Kniss
Inyo	Susan Cash	Santa Cruz	absent
Kern	absent	Shasta	absent
Kings	Doug Verboon	Sierra	Lee Adams
Lake	Anthony Farrington	Siskiyou	absent
Lassen	Jim Chapman	Solano	Mike Reagan
Los Angeles	Don Knabe (audio)	Sonoma	Valerie Brown
Madera	Max Rodriguez	Stanislaus	Vito Chiesa
Marin	Susan Adams	Sutter	Larry Munger
Mariposa	Lee Stetson	Tehama	Robert Williams
Mendocino	Carre Brown	Trinity	Judy Pflueger
Merced	Hub Walsh	Tulare	Steve Worthley
Modoc	Jeff Bullock	Tuolumne	Richard Pland
Mono	Duane Hazard	Ventura	Kathy Long
Monterey	Fernando Armenta	Yolo	McGowan/Rexroad
Napa	Brad Wagenknecht	Yuba	Roger Abe
Nevada	absent	Advisor:	Charles McKee, Monterey Co. Counsel
Orange	John Moorlach		

The presence of a quorum was noted.

## 2. APPROVAL OF MINUTES

The minutes of September 8, 2011 were approved as previously mailed.

## 3. ELECTION OF 2012 EXECUTIVE COMMITTEE

In addition to the CSAC Officers, the following members were elected to serve on the 2012 CSAC Executive Committee:

### Urban Section

Keith Carson, Alameda  
Federal Glover, Contra Costa  
Don Knabe, Los Angeles  
John Moorlach, Orange  
Liz Kniss, Santa Clara  
Kathy Long, Ventura  
Greg Cox, San Diego (alternate)

### Rural Section

John Viegas, Glenn  
Terry Woodrow, Alpine  
Susan Cash, Inyo (alternate)

### Advisors

Matthew Hymel, Marin County Administrator  
Charles McKee, Monterey County Counsel

### Suburban Section

Valerie Brown, Sonoma  
Joni Gray, Santa Barbara  
Henry Perea, Fresno  
Bruce Gibson, San Luis Obispo (alternate)

## 4. CSAC POLICY COMMITTEE REPORTS

**Administration of Justice.** Supervisor Federal Glover, Chair of the CSAC Administration of Justice policy committee, presented the committee's report from the meeting held on November 29. The agenda did not include any action items, but the committee received an update from various public safety partners on the implementation of the 2011 criminal justice realignment, as well as an update from the Corrections Standards Authority on phase two of the AB 900 local jail construction funds. The committee also received information and resources from the Institute for Local Government on how to educate the public about the ongoing changes to the local criminal justice system.

**Agriculture & Natural Resources.** Supervisor Kim Vann, Vice-chair of the CSAC Agriculture & Natural Resources policy committee, presented the committee's report from the meeting held on November 29. No action items were brought forward. The committee meeting included a panel discussion on the challenges and opportunities of siting renewable energy, an update from the Director of Cal Fire on State Responsibility Area (SRA) fees, and a discussion on FEMA floodplain issues. Materials from the meeting, including speaker PowerPoint presentations, are available on the CSAC website under ANR. It was noted that comments on the emergency regulations regarding SRA fees are due to the Office of Administrative Law (OAL) by Tuesday, December 6. Also, efforts are underway at NACo, through the Rural Action Caucus, to address FEMA floodplain mapping impacts on rural areas, including higher insurance costs and other regulations.

**Government Finance & Operations.** Supervisor Bruce Gibson, Chair of the CSAC Government Finance & Operations policy committee, presented the committee's report from the meeting held on November 29. The agenda did not include any action items, but the committee discussion pension reform, 2011 Realignment and California's Historic Election Divestment. Supervisor Gibson indicated that it would be beneficial for CSAC to create a working group tasked with reviewing and analyzing initiative proposals and offered to serve as chair. He will coordinate with the policy committee to implement this effort.

**Health & Human Services.** Supervisor Liz Kniss, Chair of the CSAC Health & Human Services policy committee, presented the committee's report from the meeting held on November 30. There were no action items. The committee heard a presentation by Diana Dooley, Secretary of the California Health & Human Services Agency, regarding how counties can partner with the state in implementing the health and human services portion of 2011 Realignment. The committee meeting also included a panel discussion regarding behavioral health programs, a

presentation from the Safety net Institute, and an update from Eli Lilly on a key piece of FDA legislation that is up for reauthorization next year in Congress. Supervisor Kniss announced that CSAC and The Results Group are collaborating on a one-day conference next spring with county and state practitioners. The goal is to develop a model for an integrated and cost-effective health and human services delivery system.

***Housing, Land Use & Transportation.*** Supervisor Matt Rexroad, Vice-chair of the CSAC Housing, Land Use & Transportation policy committee, presented the committee's report from the meeting held on November 30. The meeting included updates on Federal Native America Affairs, California High-Speed Rail, Transportation Funding needs, and a presentation regarding Changing Economy & Demographics. Concerns were expressed regarding the impacts of high speed rail in some areas of the state. President Tavaglione suggested that specific proposals be brought to the policy committee prior to consideration by the full Board of Directors.

Motion and second to bring the issue of high-speed rail back to the Housing, Land Use & Transportation policy committee for reconsideration. Motion carried unanimously.

5. RESOLUTION AUTHORIZING EXECUTIVE DIRECTOR TO CONDUCT CSAC BUSINESS

Paul McIntosh presented the annual resolution authorizing the CSAC Executive Director or his designee to perform day-to-day association business.

Motion and second to approve resolution authorizing Executive Director to conduct CSAC business. Motion carried unanimously.

6. 2011 REALIGNMENT: CONSTITUTIONAL INITIATIVE

Staff reviewed previous Board action regarding 2011 Realignment which directed staff to take steps necessary to secure constitutional protections while "keeping all options open." These steps encompassed pursuing a realignment-only measure, including polling and voter research, and continuing to work with the Administration on a coalition measure that includes previously negotiated protections. Additionally, staff was previously directed to identify a litigation strategy should constitutional protections not be achieved.

CSAC has now formed a coalition with the California Probations Officers Association and the California State Sheriffs Association and submitted an initiative to the Attorney General for title and summary on November 4. The Attorney General has until December 29 to prepare title and summary. CSAC will then conduct polling and hold a special Board of Directors meeting in January to decide whether to move forward with a CSAC initiative or support the Governor's proposed initiative, which would include the same constitutional protections, but also impose a half-cent sales tax increase and tax hike on high-income earners for five years.

Consultants provided a brief summary on polling results from the initial proposed CSAC measure. Some highlights are:

- Voters respond favorably to the ballot measure concept, but initial support is "soft" with only a quarter voting "definitely yes."
- Three-in-four support requiring the state to dedicate existing revenues to counties, and also prohibiting the state from redirecting these funds.
- Support increases as voters learn more about realignment, the state shifting services to the local level, and how the measure protects funding for counties.
- Voters support counties taking greater responsibility for providing certain services, but two-thirds think shifting state prisoners to county jails is a "bad idea."
- The "No" messages about the measure's impact on education funding and the prisoner transfer issue cause voters to reconsider their willingness to support the proposed measure.
- Overall, the results indicate that proponents are well-positioned, but a successful Yes campaign will require sufficient funds to educate and communicate with voters to frame the measure effectively, and must also be able to county organized opposition.

It was noted that if the Board decides to move forward with the CSAC initiative, the signature gathering process will need to begin immediately and at least \$6 million will be required to fund the effort. Staff distributed a memo outlining the funding plan which would be to divert \$6 million in non-public funds from the CSAC Finance Corporation that are currently being used to subsidize CSAC programs and services. Individual county dues would then be increased approximately 40% over a five-year period.

Staff outlined a memo regarding potential litigation strategy that was contained in the briefing materials. The County Counsel's Association Litigation Overview Committee concluded that a possible viable option for obtaining realignment funding if an initiative was unsuccessful would be to pursue mandate reimbursement. However, it was noted that this would be a significant undertaking with risks and limitations.

Staff was directed to provide details regarding CSAC's measure and the Governor's proposed measure to Board members to share with their respective boards prior to the January CSAC Board meeting.

7. INFORMATION ITEMS

The briefing materials contained a schedule of 2012 CSAC Board meetings and reports on the Institute for Excellence in County Government, CSAC Litigation Coordination Program, CSAC Finance Corporation, and CSAC Corporate Associates program, but no presentations were given.

8. OTHER ITEMS

Supervisor Lovelace discussed the U.S. Postal Service's recent decision to close some post office branches and the effects on rural areas.

Meeting adjourned.