CALIFORNIA STATE ASSOCIATION OF COUNTIES
BOARD OF DIRECTORS
Thursday, November 19, 2009
Portola Hotel, Monterey, CA

M I N U T E S

Presiding: Gary Wyatt, President

1. ROLL CALL
   Alameda    Keith Carson       Placer       absent
   Alpine     Terry Woodrow      Plumas       Ole Olsen
   Amador     Louis Boitano      Riverside    John Tavaglione
   Butte      Bill Connelly      Sacramento   Roger Dickinson
   Calaveras  Merita Callaway   San Benito    Reb Monaco
   Colusa     Mark Marshall      San Bernardino absent
   Contra Costa absent          San Diego     Greg Cox
   Del Norte  David Finigan     San Francisco Eric Mar
   El Dorado  Norma Santiago    San Joaquin   absent
   Fresno     Henry Perea       San Luis Obispo Bruce Gibson
   Glenn      John Viegas       San Mateo    Richard Gordon
   Humboldt  Mark Lovelace     Santa Barbara Joni Gray
   Imperial   Gary Wyatt        Santa Clara   Liz Kniss
   Inyo       Susan Cash        Santa Cruz    Tony Campos
   Kern       absent            Shasta       Leonard Moty
   Kings      Oliveira/Valle    Sierra       absent
   Lake       Anthony Farrington Siskiyou    Jim Cook
   Lassen     Lloyd Keefer      Solano       Mike Reagan
   Los Angeles absent          Sonoma       Valerie Brown
   Madera     Tom Wheeler       Stanislaus   Vito Chiesa
   Marin      Susan Adams       Sutter       absent
   Mariposa   Lyle Turpin       Tehama       Robert Williams
   Mendocino  Carre Brown      Trinity      Judy Pflueger
   Merced     Hubert Walsh      Tulare       Steve Worthley
   Modoc      Jeff Bullock      Tuolumne    Richard Pland
   Mono       Duane Hazard      Ventura     Kathy Long
   Monterey   Fernando Armenta  Yolo        Mike McGowan
   Napa       absent            Yuba        Roger Abe
   Nevada     absent            Advisors:   S. Mauriello/S. Woodside
   Orange     John Moorlach     
The presence of a quorum was noted.

2. **APPROVAL OF MINUTES**
The minutes of September 10, 2009 were approved as previously mailed.

3. **ELECTION OF 2010 EXECUTIVE COMMITTEE**
The following list of 2010 CSAC Executive Committee was unanimously approved:

   President: Tony Oliveira, Kings  
   1st Vice President: John Tavaglione, Riverside  
   2nd Vice President: Mike McGowan, Yolo  
   Immed. Past President: Gary Wyatt, Imperial  

   **Urban Section**  
   Greg Cox, San Diego  
   Roger Dickinson, Sacramento  
   Federal Glover, Contra Costa  
   Don Knabe, Los Angeles  
   Liz Kniss, Santa Clara  
   Kathy Long, Ventura  
   Richard Gordon, San Mateo (alternate)  

   **Suburban Section**  
   Susan Adams, Marin  
   Henry Perea, Fresno  
   Steve Worthley, Tulare  
   Joni Gray, Santa Barbara (alternate)  

   **Rural Section**  
   Merita Callaway, Calaveras  
   Robert Williams, Tehama  
   Lyle Turpin, Mariposa (alternate)  

   **Ex-Officio Members**  
   Valerie Brown, NACo President and Sonoma County Supervisor  
   Brian Dahle, NACO WIR Immed. Past President and Lassen County Supervisor  

   **Advisors**  
   Susan Mauriello, CAOAC President and Santa Cruz Administrative Officer  
   Steven Woodside, Sonoma County Counsel  

4. **CONSIDERATION OF CCS PARTNERSHIP AND CSAC REFORM PRINCIPLES**
   Supervisor Rich Gordon, chair of the CCS Partnership Fiscal Reform Task Force, presented reform principles which were developed by the task force and adopted by the CCS Partnership Board, as contained in the briefing materials. The purpose is to assist in guiding decisions, actions and focusing the three associations (CSAC, League of Cities, California School Boards Association) as they jointly and separately address the changes necessary to realign the state/local relationship. The nine principles are as follows:

1. **Responsive and Accountable Local Governments.** Local governments should have broad authority, subject to voter approval for bonds and tax increases, to raise and expend a diverse and
broad set of revenues necessary to provide critical local services. Concentrating these decisions at the local level will ensure greater transparency and accountability to the voters.

2. State Preemption of Local Control. Local control should be the rule and the state preemption of the exception.

3. Enhanced Protection from State Mandates. Local governments need additional protection from state mandates that attempt to micromanage local affairs.

4. Personnel Policies and Pensions. All local governments should have broad authority and flexibility in personnel matters.

5. Focus on Outcomes in State Funding of Locally Delivered Services. When local agencies administer state programs and mandates with state funds, they should be held accountable for the measurable outcomes and given extensive administrative flexibility over the means and methods chosen by local leaders to achieve those outcomes.

6. Modernize State Budgeting. The state budget process should be modernized to reflect the best practices in state financial management from across the county.

7. Update the State and Local Revenue Systems. The laws governing the major state and local tax revenues should be regularly updated and revised to reflect the transformation to a service-based economy and the tax equity concerns that have arisen over time.

8. Governance and Responsiveness. State government should periodically review and recommend improvements to the structure, functions and financing of state government operations in order to assure citizens that decisions are being made and services are being delivered in the most responsive and efficient manner possible.

9. Organization of the State Legislature: The legislature should be modernized in order to achieve greater effectiveness and responsiveness to the priorities of the people of the state, including changes in how legislators are elected, limits on the length of their terms, the duration of the legislative session, and the way in which the legislature operates.

Staff presented a set of reform principles intended to provide a county focus to those endorsed by the CCS Partnership, and are meant to work in concert with the CCS principles. The CSAC reform principles were approved by the various CSAC policy committees. They are as follows:

- Reforms should align responsibility with authority among state and local governments.
- Reforms should result in responsible and transparent decisions in state government.
- Reforms should re-establish accountability and responsibility between California residents and their elected leaders.

Additional details on these principles were contained in the briefing materials.

Motion and second to adopt the CCS Partnership and CSAC Reform Principles. Motion carried unanimously.

5. CSAC COMMUNICATIONS AND LEGISLATIVE ADVOCACY STRATEGY PLAN

Staff presented a draft communications and legislative advocacy/strategy plan which was developed with the assistance of the CSAC Budget Task Force. Components of the proposed strategy include:
- Public education campaign
- Communications plan
- Social networking tools
- Enhancing CSAC Web site as a public education tool
- County supervisors as statewide advocates
- Theoretical “scorecard”
- Coalition-building
- Develop/facilitate collaboration among legislators who are former county supervisors
- State budget principles
- “Restore the Partnership California”
- Focus on Human Services Funding Deficit
- Developing a Realignment Proposal for better outcomes
- Preparing for changes in the California criminal justice system
- Supporting reforms that address the dysfunction of state government.

At the direction of the Executive Committee, an ad hoc committee reviewed the “legislative scorecard” component of the plan and made the following recommendation: Following the deadline for introduction of new legislation, staff will identify the ten most important pieces of legislation affecting county government and circulate the list to all legislators. Staff will then track how each legislator votes on those bills. At the end of the legislative session, a scorecard will be shared with individual legislators so they can see how they voted on the issues most important to counties. The scorecard would not include a letter grade.

Motion and second to approve the CSAC Communications and Legislative Advocacy Strategy Plan including the proposed "scorecard" concept. Motion carried unanimously.

6. CSAC POLICY COMMITTEE REPORTS

**Administration of Justice.** Staff reported that the Administration of Justice policy committee approved the CSAC Principles for Reform as outlined above. In addition, the committee received reports on the State Prison overcrowding litigation, the Corrections Reform legislative package, AB 900 jail construction funding update, and a preview of the 2010 legislative session.

**Agriculture & Natural Resources.** Staff reported that the Agriculture & Natural Resources policy committee approved the CSAC Principles for Reform. In addition, the committee received reports on proposed Delta/Water legislation, Federal and State Wildland Fire Protection, the updated Water Efficient Landscape ordinance, and the National Flood Insurance Program.

**Government Finance & Operations.** Supervisor Worthley, chair of the Government Finance & Operations policy committee, reported that the committee approved the CSAC Principles for Reform. The committee also discussed the government reform initiatives currently in circulation, as well as development of a set of pension reform principles which will be brought back to the committee for consideration.

The Board of Directors heard presentations regarding the proposed government reform initiatives from: Alonzo Gonzales of Repair California, Brandon Castillo of Californians to Protect Local Taxpayers, and Fred Keeley of California Forward.

**Health & Human Services.** Supervisor Kniss, chair of the Health & Human Services policy committee, reported that the committee approved the CSAC Principles for Reform. In addition,
the committee received reports on Federal Health Care Reform, Medicaid Waiver (Section 1115), and 2010 state budget strategy.

**Housing, Land Use & Transportation.** Supervisor McGowan, chair of the Housing, Land Use & Transportation policy committee, reported that the committee approved the CSAC Principles for Reform. In addition, the committee received reports on Indian Gaming and Federal Lands into Trust process, SAFETEA-LU Reauthorization, future housing needs in California, Napa County’s workforce housing development ordinance, and SB 375 implementation. Supervisor McGowan announced that the committee will be re-establishing the Indian Gaming Working Group.

7. **RESOLUTION AUTHORIZING EXECUTIVE DIRECTOR TO CONDUCT CSAC BUSINESS**

Staff presented the annual resolution authorizing the Executive Director and his staff designees to execute and approve bank and other documents on behalf of the association.

   Motion and second to approve resolution authorizing executive director to conduct CSAC business. Motion carried unanimously.

8. **TRIBAL AFFAIRS ADVOCACY PROPOSAL**

   During its October meeting, The CSAC Executive committee conceptually approved entering into a contract agreement for additional outside counsel and legal analysis regarding Federal Indian Gaming issues related to a recent Supreme Court decision (*Carcieri vs. Salazar*). Pursuant to a recommendation from the County Counsel’s Native American Affairs Committee, CSAC will be contracting with Washington DC-based Perkins Coie. Staff is working with CSAC federal lobbyists Waterman & Associates to ensure that the scope of the contract avoids redundancy with advocacy services already provided, that objectives are achievable, and that costs are commensurate with these goals. A copy of the proposed contract was contained in the briefing materials.

   CSAC met with executive directors from other concerned states and there is interest from several major states in joining in the Perkins Coie agreement. California’s share will be $30,000 for a one-year term, which assumes California will be joined by five or six other states at that level to achieve the annual contract goal of $70,000 to $100,000. No action was recommended to the Board of Directors. Staff will work with CSAC leadership to approve a contract that meets necessary objectives.

9. **INFORMATION ITEMS**

   Reports on the CSAC Institute for Excellence in County Government, Institute for Local Government (ILG), CSAC Finance Corporation, CSAC Corporate Associates program, and the Litigation Coordination Program were contained in the briefing materials, but no presentations were made.

   The Board of Directors acknowledged and thanked President Wyatt for his dedicated service and hard work during his year as President.

   The Rural Caucus reported that a discussion was held during their meeting regarding the marijuana legalization issue and the need to coordinate efforts among counties and share ideas. The officers will discuss this further during their December retreat.

Meeting adjourned.